

Urban Forestry Management Plan

Phase 3: Plan Development
Canopy Cover

November 20, 2023



Overview

1. Project overview
2. Near-term actions
3. Phase 3 – plan development
4. Tree canopy change
5. Proposed canopy cover target
6. Next steps



A brief introduction to our team

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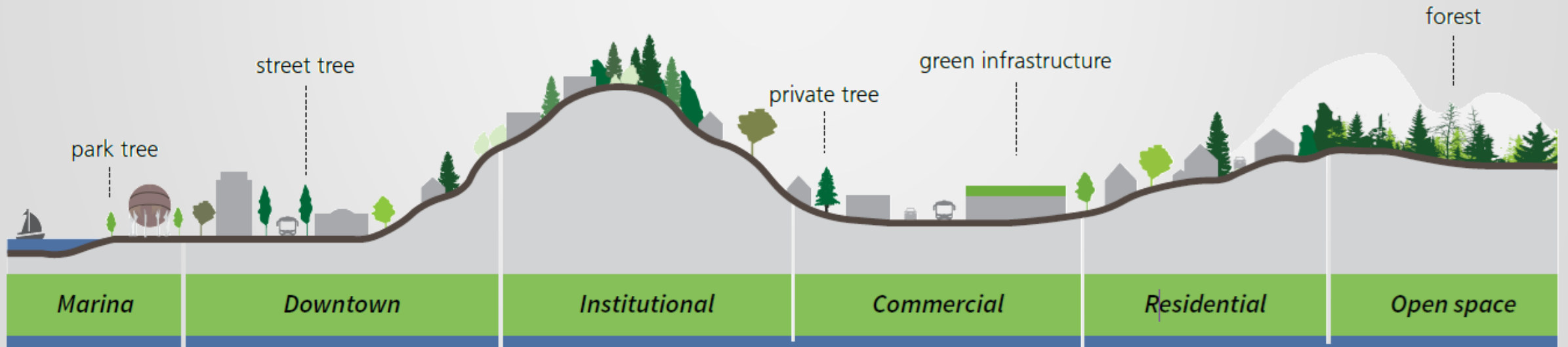


Project overview

What is the urban forest?

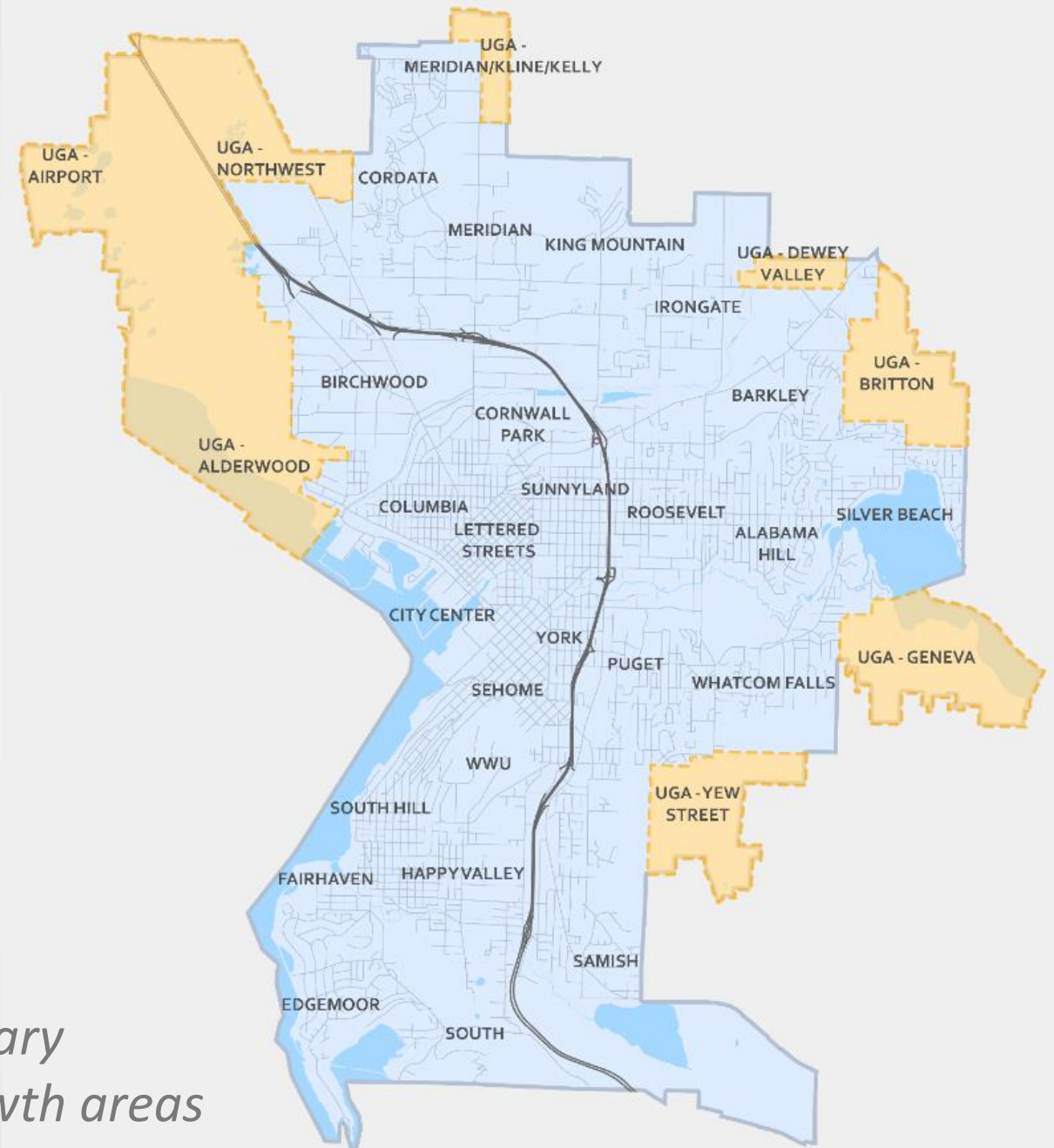
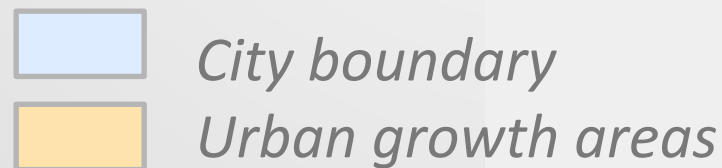
“All trees, vegetation, soils, associated natural processes, and cultural elements, found in towns, cities, and other communities where people reside.”

Components of Bellingham’s urban forest



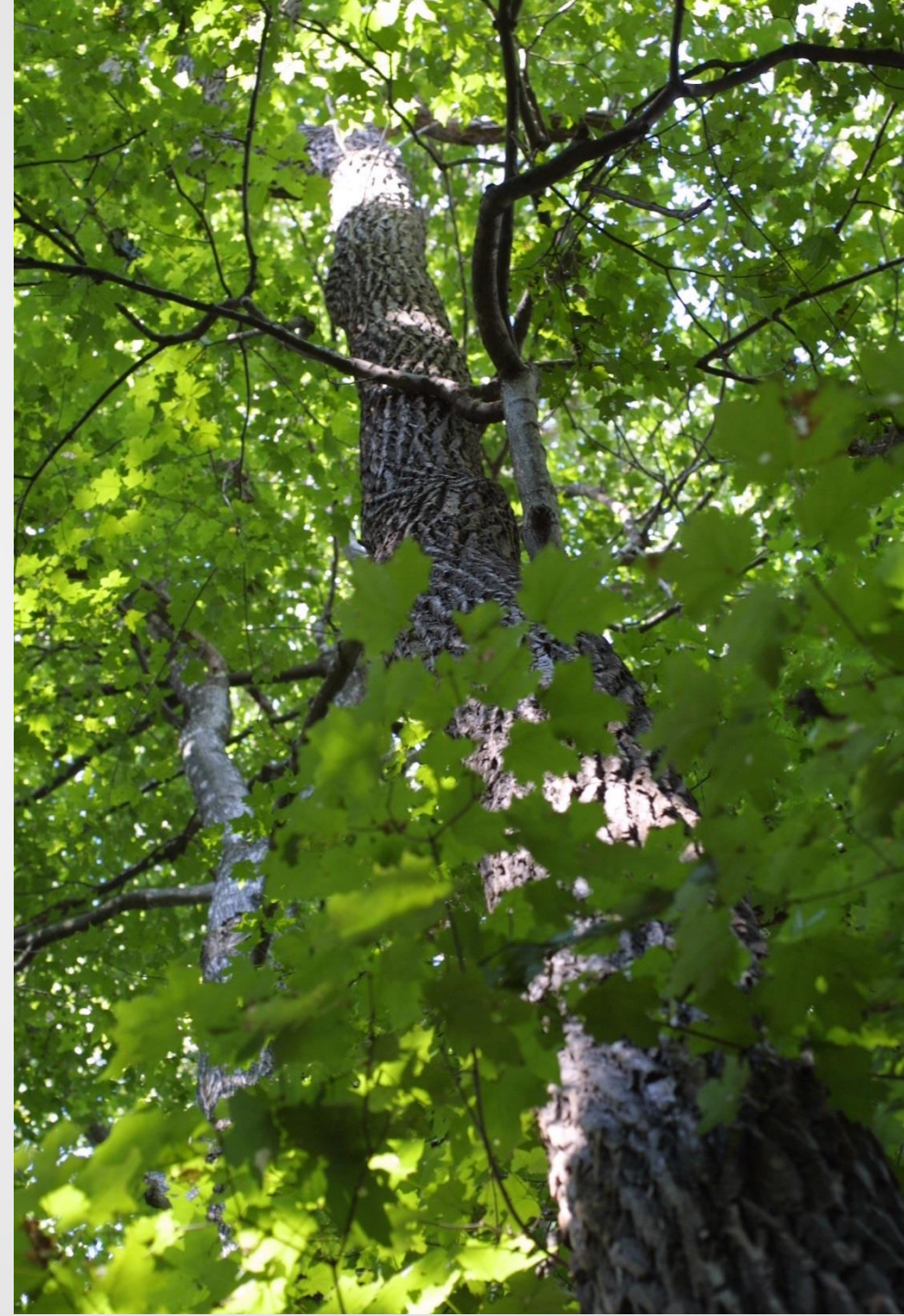
Study area

- City boundary
- Urban growth areas
- Public and private property



Purpose

Create a strategic plan that helps maintain a healthy and desirable urban forest through well-coordinated, consistent, efficient, and sustainable long-term urban forestry management.



Scope of work and timeline



Two rounds of engagement

- Phase 2 – Spring 2022
- Phase 3 – 2024 on draft UFMP

Near-Term Actions - 2024

- Accelerating Draft Plan
- Exceptional Tree Protection Ordinance (for individual, high value trees)
- Tree Incentive Program



An aerial photograph of a town and surrounding landscape at sunset. The foreground is dominated by a dense forest of evergreen trees, illuminated by the warm, golden light of the setting sun. In the middle ground, a residential area with houses and buildings is visible, interspersed with more trees. To the left, a large body of water, likely a lake or bay, stretches across the horizon. In the background, rolling hills and mountains are visible under a clear, blue sky with a few wispy clouds. The overall scene is peaceful and scenic.

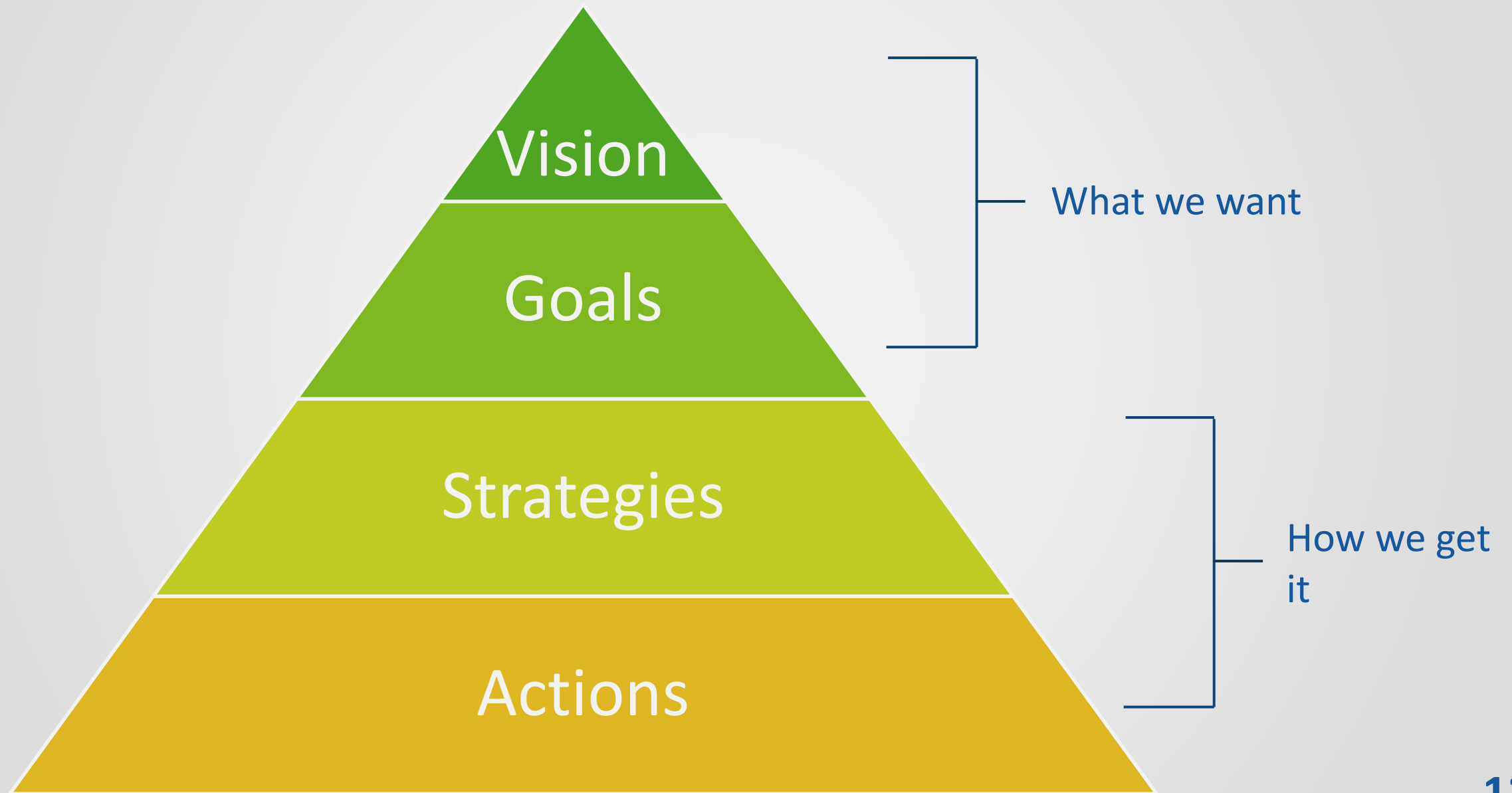
Phase 3 – Plan development

Phase 3: Plan development

- Review policies, programs, practices
- Review existing codes
- Develop Vision, Goals, Strategies



Framework for the plan



Vision

An aerial photograph of a vast forested area. The foreground and middle ground are filled with dense trees, some showing autumn colors like yellow and orange, while others are green. In the far distance, a city skyline is visible under a blue sky with scattered white clouds. The overall scene is bright and clear.

Bellingham's healthy and resilient urban forest enhances the quality of life for all residents, supports associated ecological functions, and contributes to the climate mitigation and adaptation needs of our entire community

Goals



A. Protect and expand the urban forest in alignment with community values as established in the Comprehensive Plan



B. Protect and restore priority habitat areas, movement corridors, and forests



C. Manage the urban forest in alignment with best practices to support healthy and safe trees



D. Adapt the urban forest for climate change resilience



E. Collaborate with diverse people and organizations in urban forest management



F. Monitor performance, adapt strategies

Strategies and actions

- Strategies have been drafted to support the goals
 - Strategies define how we will reach the goal
- Next, actions will be drafted
 - Actions specify what will be done when to implement the strategy
- Setting a canopy cover target will inform actions



Tree canopy change



Canopy cover comparisons



BELLINGHAM



CITY

CANOPY COVER

CITY

CANOPY COVER

ABBOTSFORD, BC



RENTON



BELLEVUE



SAMMAMISH



KENT



SEATTLE



KIRKLAND

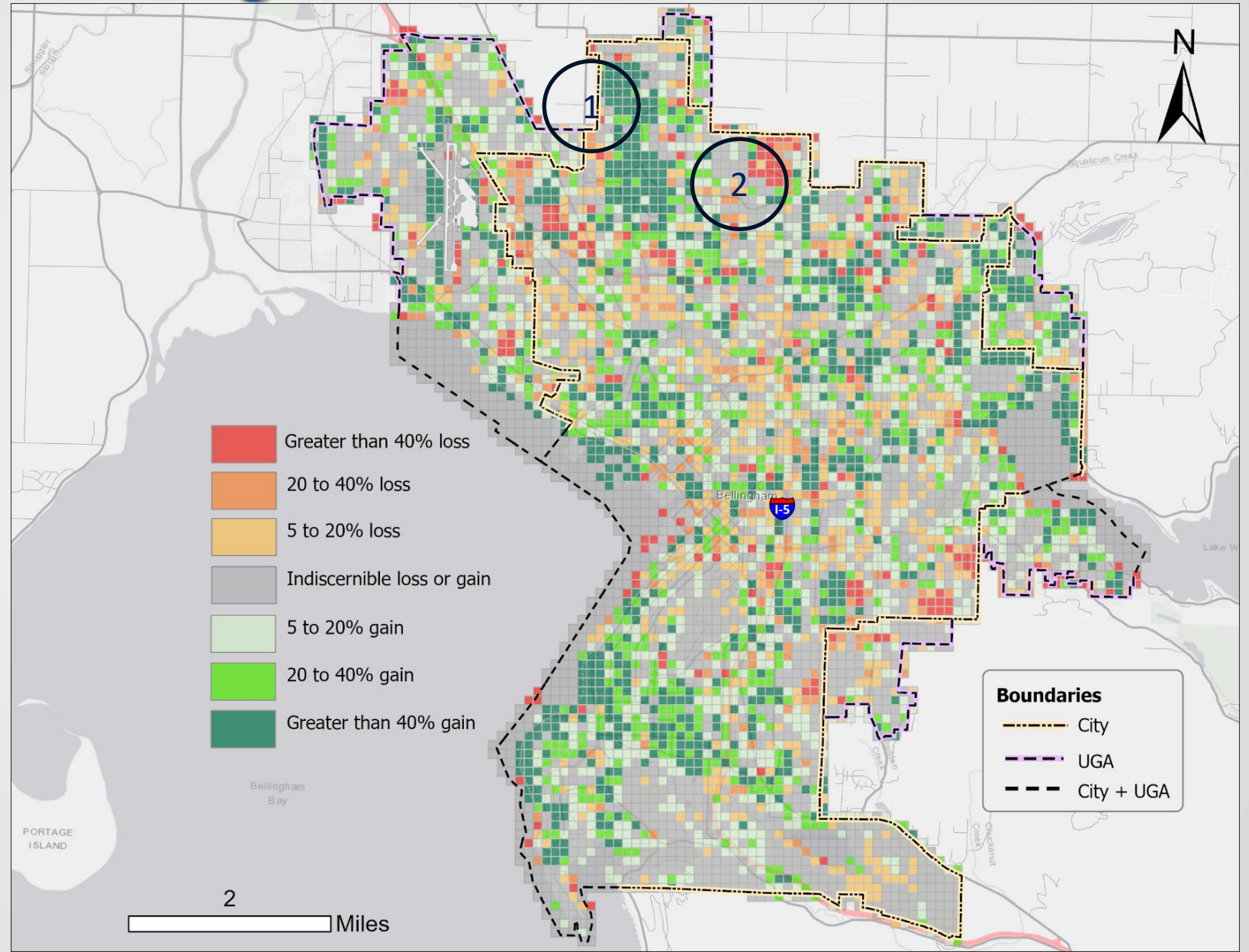


VANCOUVER, WA



Canopy cover change 2006 - 2018

- Individual locations have had gains and losses
- Citywide canopy cover has been stable overall

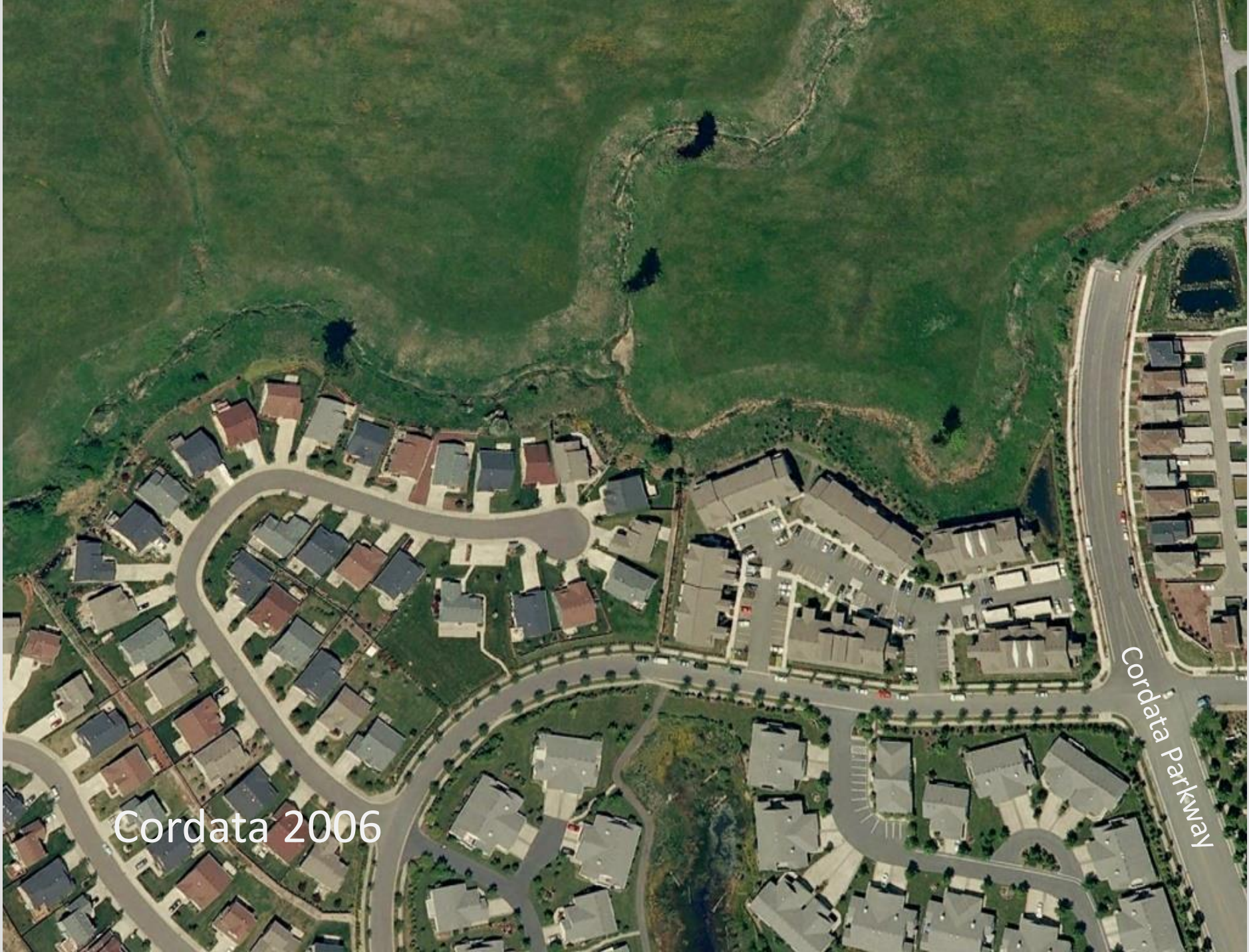




Cordata 1998

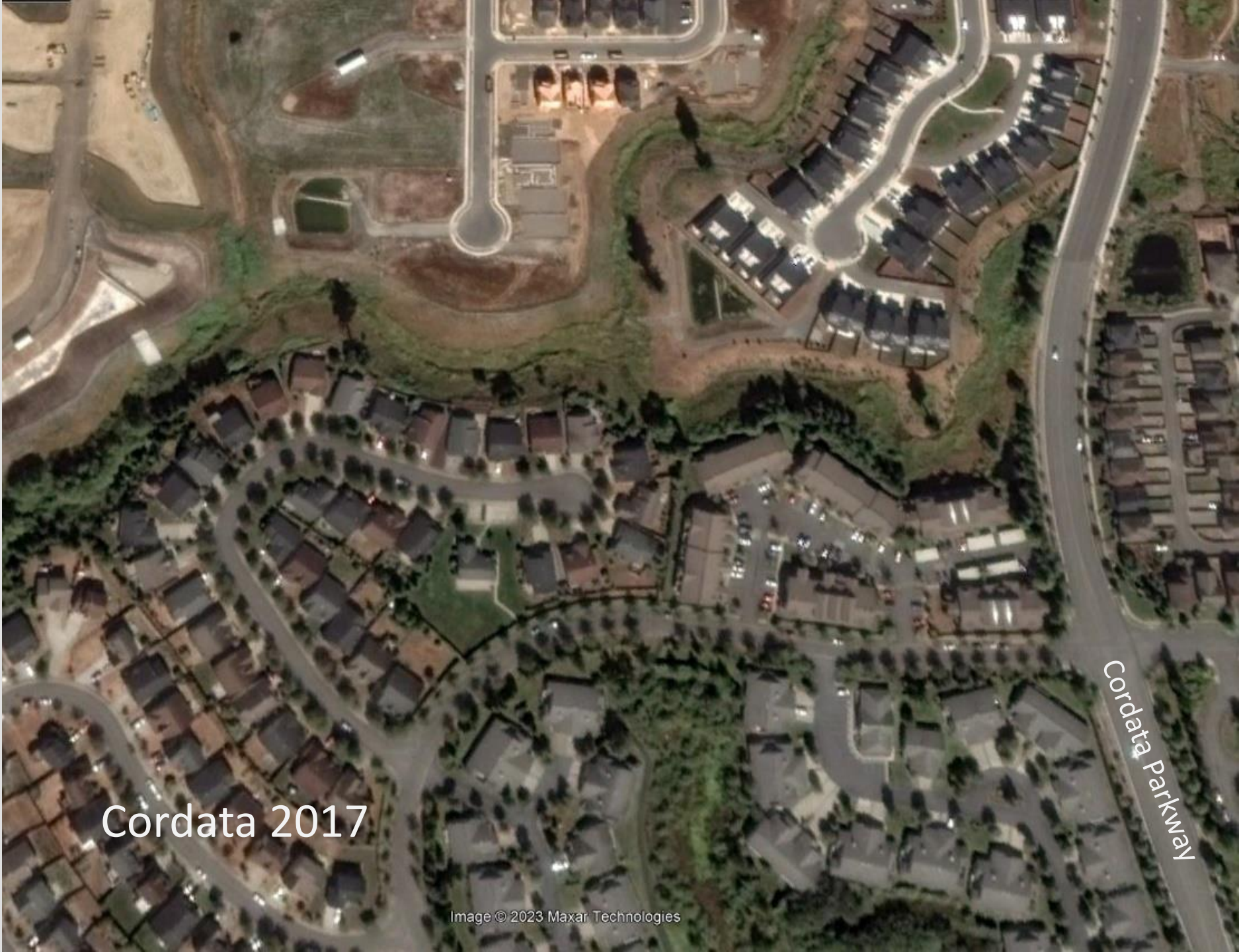
*Clearing completed when parcels were outside City regulation

Image U.S. Geological Survey



Cordata 2006

Cordata Parkway



Cordata 2017

Cordata Parkway



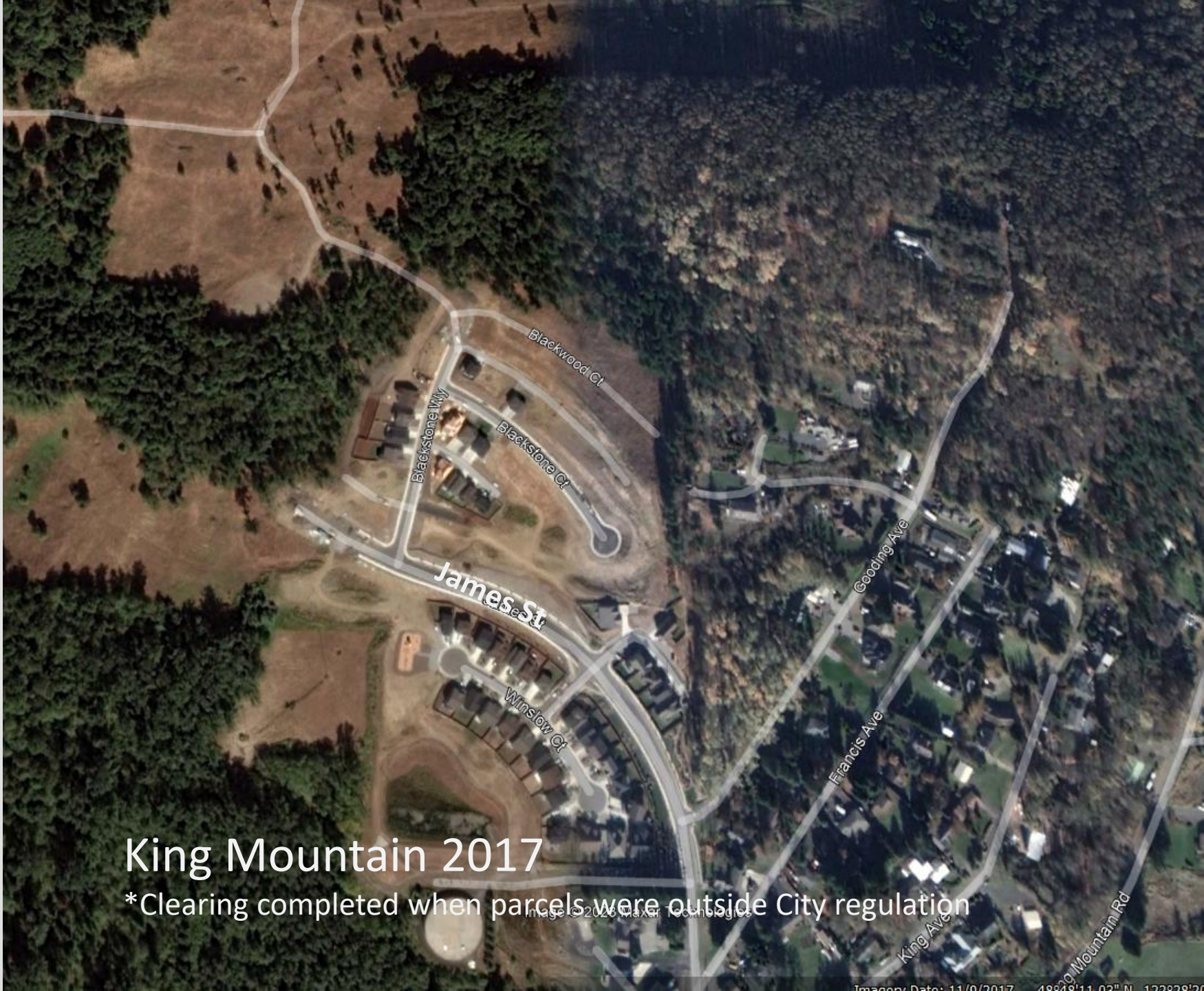
Cordata 2022

Cordata Parkway



King Mountain 1998

Image U.S. Geological Survey



King Mountain 2017

*Clearing completed when parcels were outside City regulation



King Mountain 2022

What are the levers of canopy change?

1. Investment in voluntary **tree planting on private land**
2. Investment in voluntary **tree planting on public land**
3. **Regulation** of tree protection and tree replacement



Levers of canopy change – *Private land planting*

1. Investment in voluntary **tree planting on private land**

- Education programs
- Incentive programs
- Partnerships



Levers of canopy change – *Private land planting*

Moderate examples

- Education materials on how and what to plant
- General incentive program like rebate
- Ad hoc community partnerships

Low examples

- No education
- No incentives
- No partnerships



High examples

- Materials and workshops
- Targeted incentive programs (e.g., schools, equity-driven etc.)
- Partner non-profit delivering programs

Levers of canopy change – *Private land planting*

Where does Bellingham sit now?

- Limited education materials
- No incentive programs
- Some community partnerships but most target public land
- In 2024 initiating a Tree Incentive Program for private land



Low level

Levers of canopy change – *Public land planting*

2. Investment in **tree planting on public land**

- Municipal tree planting projects
- Replacement tree planting programs
- Voluntary stewardship programs to plant trees on public land
- Developer planted trees



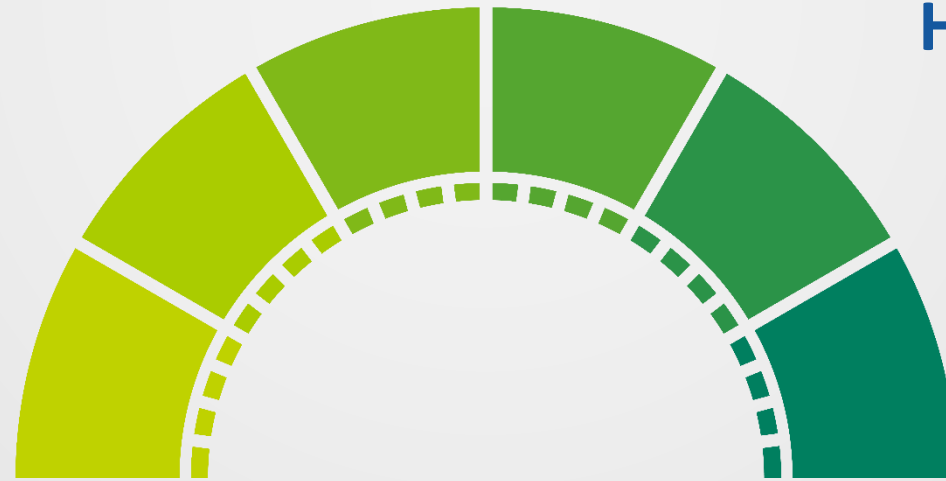
Levers of canopy change – *Public land planting*

Moderate examples

- Municipal planting ad hoc
- Replacement planting 1:1
- Developer planting with warranty period, municipal acceptance

Low examples

- No municipal planting
- Replacement less than 1:1
- Developer planting has little oversight



High examples

- Municipal planting program driven by plan
- Replacement planting >1:1
- Developer pays cost of planting, municipality implements

Levers of canopy change – *Public land planting*

Where does Bellingham sit now?

- Municipal park and street tree planting ad hoc, project-based
- Trees planted in open space for habitat restoration
- Work parties plant trees in parks and open spaces
- Residents can apply for permit to plant a street tree
- Replacement likely less than 1:1
- Developer planting has a warranty but tree maintenance is not always assumed by the municipality



Moderate level

Levers of canopy change - *Regulation*

3. Regulation of tree protection and tree replacement

- Tree protection codified
- Tree replacement codified
- Landscaping codified



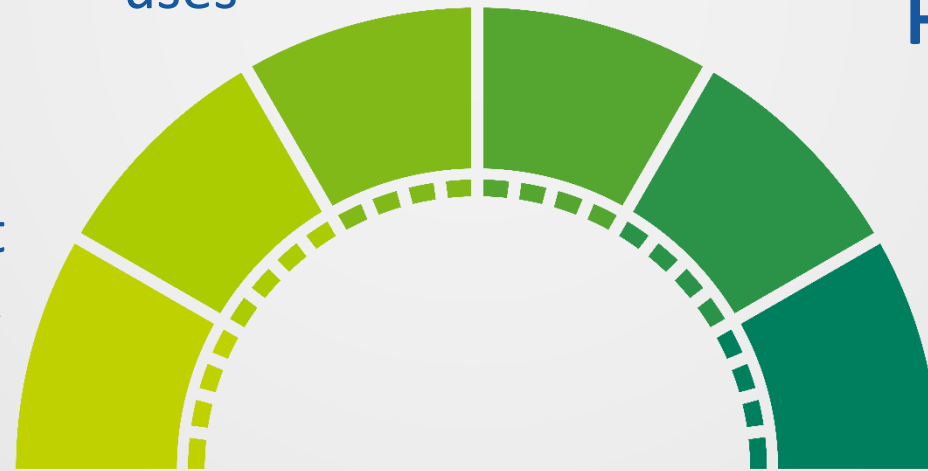
Levers of canopy change - *Regulation*

Moderate *examples*

- Critical areas protected in code
- Replacement/mitigation required
- Landscaping requirements for streetscapes, and certain land uses

Low *examples*

- No tree protection
- No tree replacement
- Minimal landscaping requirements



High *examples*

- Most trees protected in code
- High replacement rate
- Best practices landscaping requirements

Levers of canopy change - *Regulation*

Where does Bellingham sit now?

- Focus is on no net loss of critical and shoreline areas
- Land clearing is only permitted as needed with development
- Tree replacement at the Director's discretion
- Subdivisions must reserve 25% for natural features or recreation
- Stormwater code credits retained trees
- LID requirements for some development
- Single-family development in Lake Whatcom Reservoir must have minimum natural forest cover
- Street trees required with development
- Landscaping requires trees for most new developments
- Green factor must be met in infill development



Moderate level

What will Bellingham change?



Voluntary private
land planting



Public land
planting



Regulation



A photograph of a lush forest. The foreground is filled with ferns and large, bright green leaves. The background shows tall trees with a dense canopy. A semi-transparent blue banner is overlaid across the middle of the image, containing the text "Proposed canopy cover target" in white, bold, sans-serif font.

Proposed canopy cover target

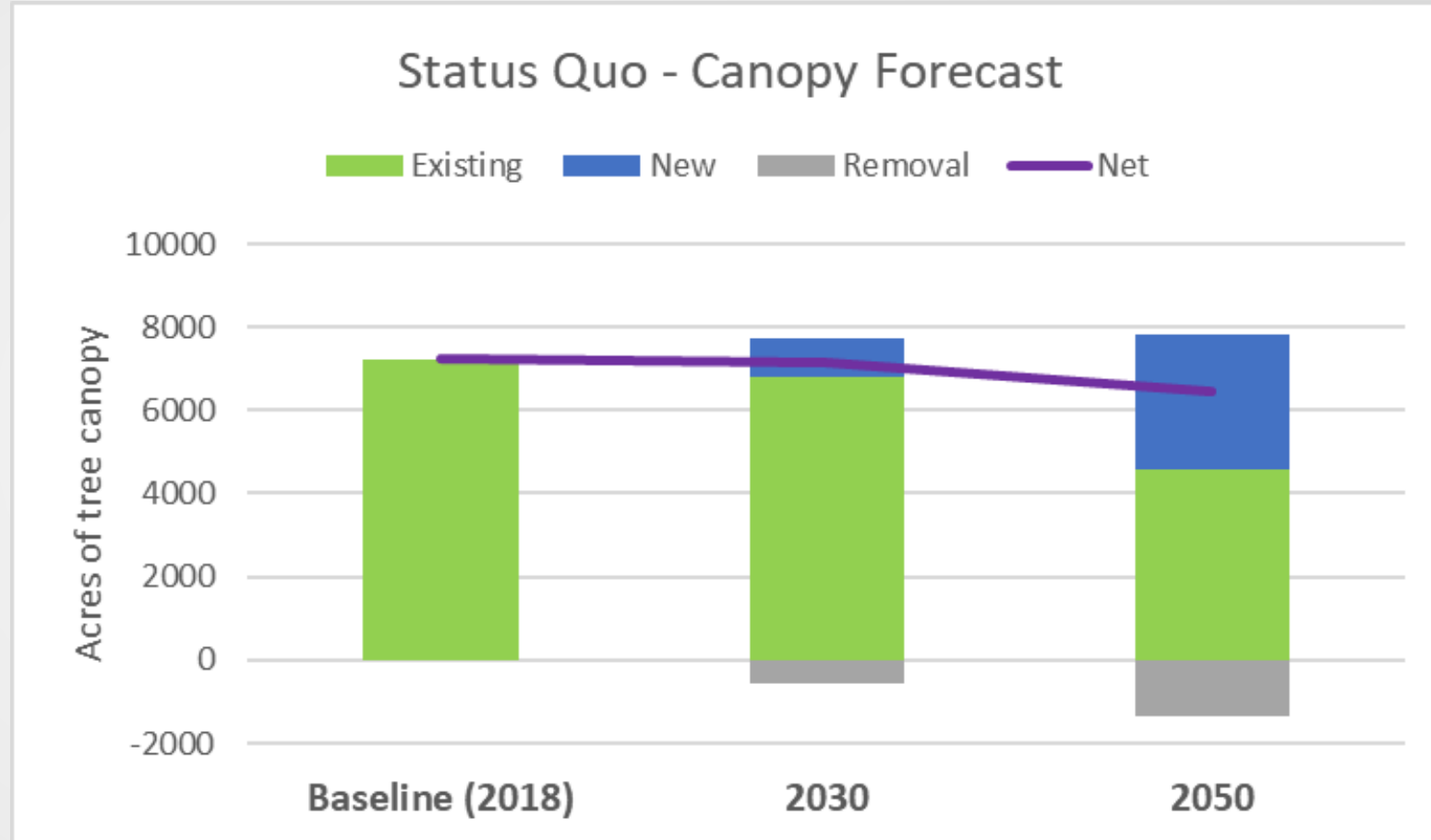
30-year canopy cover target scenarios

- Three scenarios explored:
 1. **Status Quo:** No change from current practices/policy
 2. **No Net Loss:** Changes needed to stabilize canopy
 3. **Growth:** Changes needed to grow canopy
- Assumptions for all scenarios:
 - Buildable lands quantifies development capacity to 2036
 - Some infill likely in single detached dwelling areas
 - High proportion of critical areas retained or mitigated
 - No new major public land acquisitions beyond existing mechanisms

Status Quo (35%)

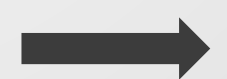
Assumptions:

- Same public and private urban land planting (~5,000 trees/yr)
- Same habitat restoration/ mitigation
- Same regulations
- Exceptional Tree Protection Ordinance



CANOPY
COVER

40%



40%



35%

Status Quo (35%)

Assumptions:

- Same public and private urban land planting (~5,000 trees/yr)
- Same habitat restoration/ mitigation
- Same regulations
- Exceptional Tree Protection Ordinance



Impact:

Staffing: 0-4 staff

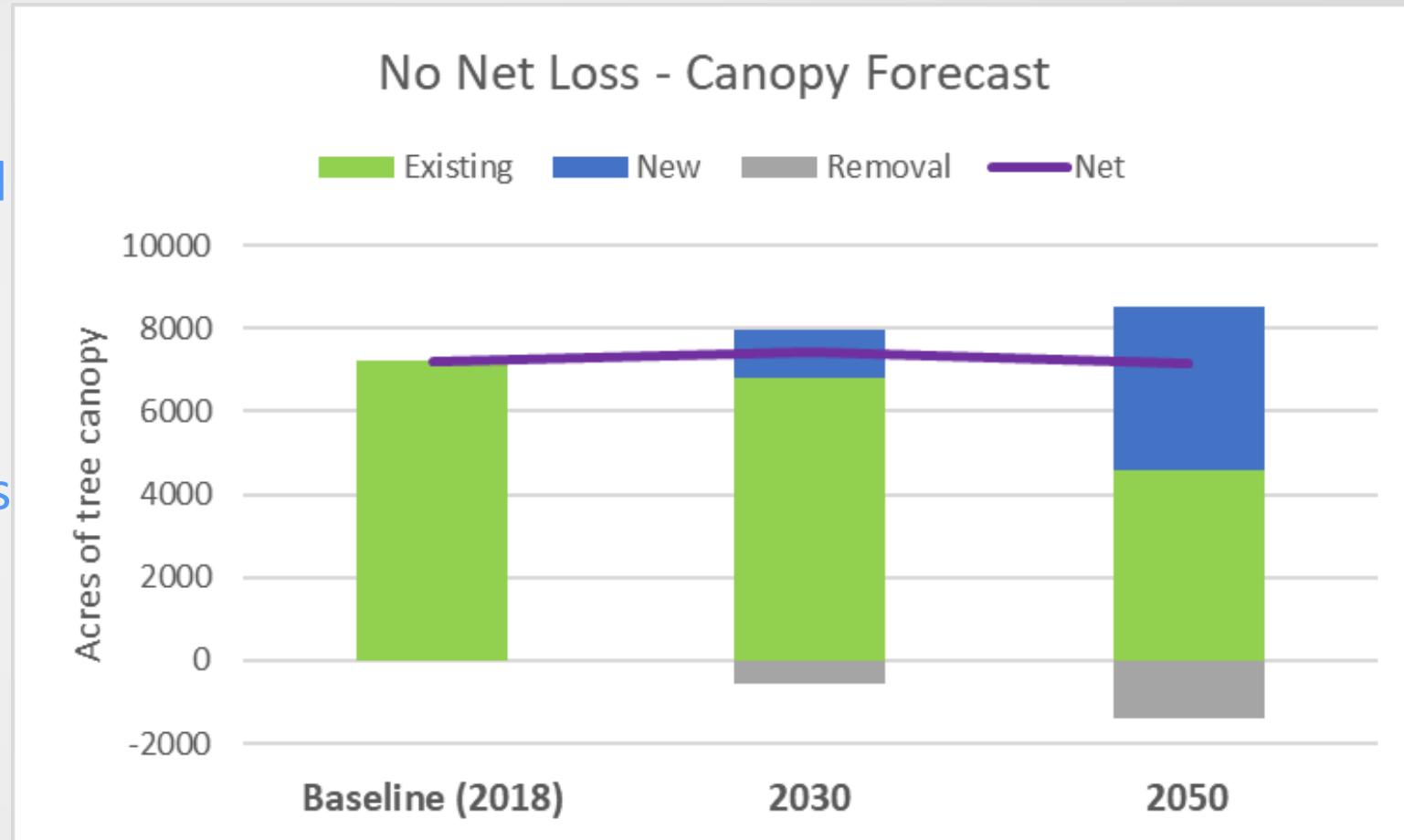
Funding: \$100K (in addition to staffing)

Development cost: No change

No Net Loss (40%)

Assumptions:

- 2 X private and public urban land planting (~10,000 trees/yr)
- Same habitat restoration/mitigation
- Higher landscaping requirements
- Exceptional Tree Protection Ordinance
- Expanded City street tree maintenance responsibility and level of service
- Tree planting incentive program



CANOPY COVER 40% → 40% → 40%

No Net Loss (40%)

Assumptions:

- 2 X private and public urban land planting (~10,000 trees/yr)
- Same habitat restoration/mitigation
- Higher landscaping requirements
- Exceptional Tree Protection Ordinance
- Expanded City street tree maintenance responsibility and level of service
- Tree planting incentive program

Impact:



Staffing: 4-7 (expanded tree permits, City tree maintenance, private land planting)



Funding: +\$400k voluntary private planting, +\$50k public planting, +\$150k maintenance (in addition to staffing)

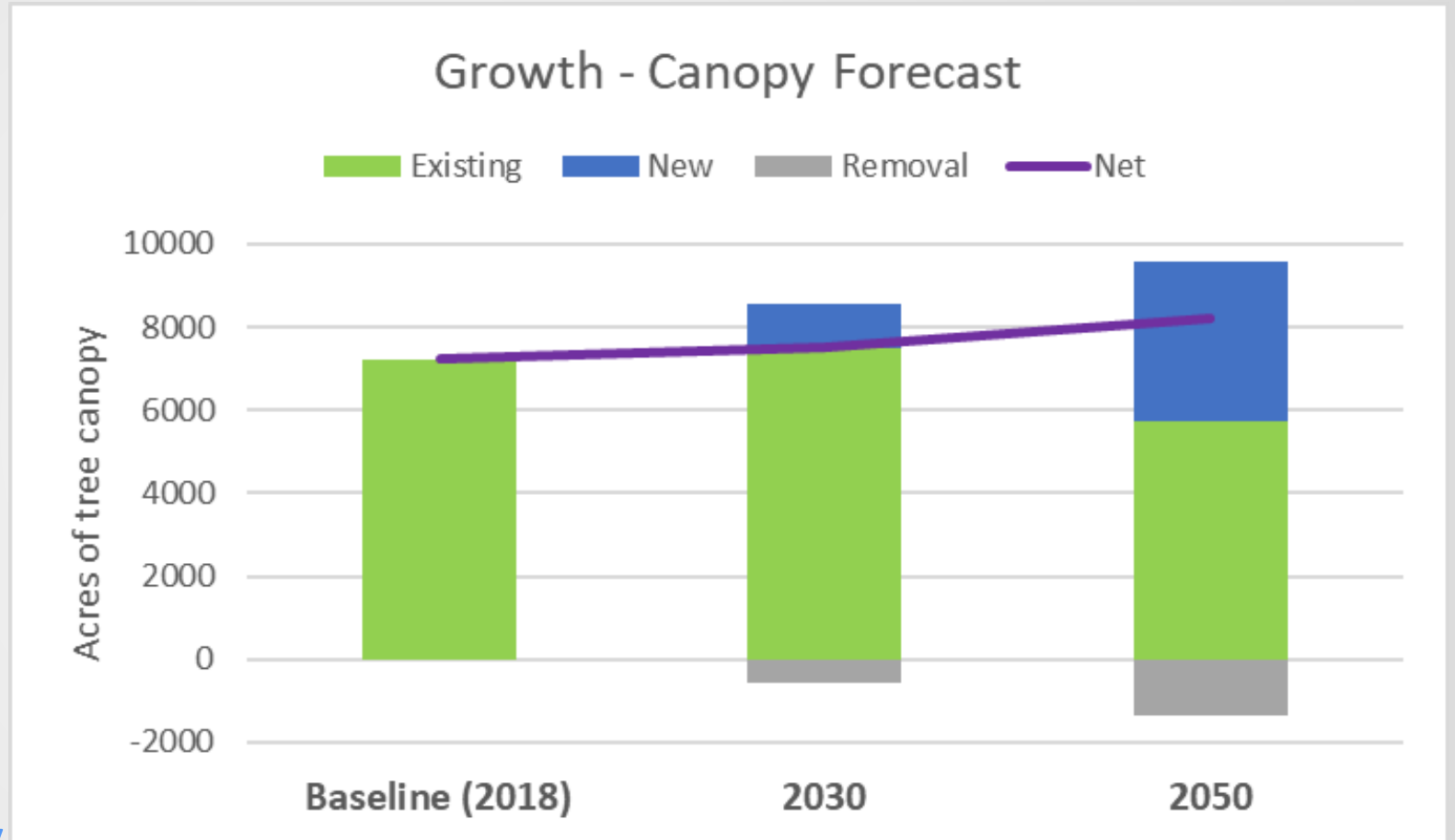


Development impact: 2 x street, 1.2 x landscape trees, permits for Exceptional trees, added cost for tree replacement

Growth (45%)

Assumptions:

- 2 X private and public urban land planting (~10,000 trees/yr)
- Same habitat restoration/mitigation
- Highest landscaping requirements
- Trees > 8 inches protected/replaced
- Complete assumption of City street tree maintenance
- Tree planting incentive program



CANOPY COVER 40% → 42% → 45%

Growth (45%)

Assumptions:

- 2 X private and public urban land planting (~10,000 trees/yr)
- Same habitat restoration/mitigation
- Highest landscaping requirements
- Trees > 8 inches protected/replaced
- Complete assumption of City street tree maintenance
- Tree planting incentive program



Impact:

Staffing: 7-10 (expanded tree permits, City tree maintenance, private land planting)



Funding: +\$400k voluntary private planting, +\$100k public planting, +\$1M maintenance (in addition to staffing)



Development impact: 2 x street, 1.2 x landscape trees, more soil volume required, permits for almost every tree, added cost for tree replacement

Recommendation: No Net Loss (40%) target

Why?

- **Balance:** Offset canopy losses and accommodate multiple community values (housing, transportation, recreation)
- **Enhanced standards:** Achieve a higher quantity and quality of greening with development, and improve protection for Exceptional trees
- **More community participation:** Support and incentivize more voluntary planting on private land
- **Reasonable cost:** Fund and resource an excellent urban forestry program for a medium-sized city



Citywide versus sub-targets

- Urban Forestry Management Plan will set a citywide canopy target
- Sub-targets can assist implementation, for example:
 - Targets by land use
 - Targets by zoning
 - Targets by form of development
- Plan will likely recommend that sub-targets be developed as part of the Comprehensive Plan process



Next steps

Next Steps:

- Exceptional Tree Protection Ordinance – early 2024
- Draft Plan Release – early 2024
- Community Feedback on Draft Plan
- Final Plan – spring 2024
- Tree Incentive Program - 2024



Urban Forestry Management Plan

The City of Bellingham is creating an Urban Forestry Management Plan (UFMP). The purpose of the UFMP is to create a strategic plan that helps maintain a healthy and desirable urban forest through well-coordinated, consistent, efficient, and sustainable long-term urban forest management. See below to learn more about Bellingham's urban forest.

Project Status

Phase 3 (Plan Development) is underway.

Phase 2 (Community Values) concluded in 2022. The City is in the process of preparing a draft Urban Forestry Management Plan using the input received in Phase 2. There will be opportunities for community feedback on the draft plan before it is finalized and presented to City Council. We expect Phase 3 to continue into 2024. Please [sign up to receive email updates](#) about the UFMP process and feedback opportunities.

Recommendation: No Net Loss (40%) target

Why?

- **Balance:** Offset canopy losses and accommodate multiple community values (housing, transportation, recreation)
- **Enhanced standards:** Achieve a higher quantity and quality of greening with development, and improve protection for Exceptional trees
- **More community participation:** Support and incentivize more voluntary planting on private land
- **Reasonable cost:** Fund and resource an excellent urban forestry program for a medium-sized city



Questions?

Public Works Department
Planning and Community Development Department
Parks and Recreation Department
Fire Department

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